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HARYANA GOVERNMENT

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Notification

The 29th March, 2019

Regulation No. HERC/42/2019.— In exercise of the powers conferred on it by Section 181 read with subsections (5) to (8) of Section 42 of the Electricity Act, 2003 (36 of 2003) and all other powers enabling it in this behalf, the Haryana Electricity Regulatory Commission hereby makes the following Regulations.

CHAPTER 1: SHORT TITLE, COMMENCEMENT, DEFINITIONS AND INTERPRETATIONS

Short Title and Commencement

- 1.1 These Regulations may be called the Haryana Electricity Regulatory Commission (Guidelines for establishment of Forum for Redressal of Grievances of the Consumers, Electricity Ombudsman and Consumer Advocacy) Regulations, 2019.
- 1.2 These Regulations shall be applicable to all the Distribution & Retail Supply licensees in the State of Haryana in their respective licensed areas.
- 1.3 These Regulations shall come into force from the date of their notification in the Official Gazette of Haryana.
- 1.4 These Regulations shall be construed harmoniously with the standards of performance of the distribution licensees and the Electricity Supply Code specified by the Commission under the provisions of Clauses (x) and (za) of sub-section (2) of Section 181 of the Act. In case of any inconsistency with these Regulations, the standards of performance of the distribution licensees and the Electricity Supply Code shall prevail.
- 1.5 The Punjab General Clauses Act,1898 (1 of 1898), as applicable to the State of Haryana shall apply to the interpretation of these Regulations.

Definitions

- 1.6 In these Regulations, unless the context otherwise requires:
 - (a) "Act" means the Electricity Act, 2003 (No. 36 of 2003) and its amendments;
 - (b) "Applicable legal framework" means the provision of the Haryana Electricity Reform Act,1997 (10 of 1998) to the extent not inconsistent with the provisions of the Electricity Act,2003 (36 of 2003) read with applicable provisions of the Electricity Act,2003;

- (c) "Area of Supply" means the area within which a distribution Licensee is permitted by his License to supply electricity;
- (d) "Chairperson" means the Chairperson of the Forum;
- (e) "Member" means the member of the Forum and includes the Chairperson of the Forum;
- (f) "Nodal Officer" means the convener designate by the Distribution Licensee who would coordinate with the Forum/Ombudsman/Commission;
- (g) "Commission" means the Haryana Electricity Regulatory Commission;
- (h) "State Government" means the State Government of Haryana;
- (i) "Complainant" means and includes the following who have a grievance as defined in these Regulations:
 - (i) A consumer as defined under Clause (15) of Section 2 of the Act;

Provided that a member of the Group Housing Society having 'Single Point Connection' from the licensee" is also a deemed consumer for the purpose of this Regulation

- (ii) A disconnected Consumer
- (iii) An applicant for a new electricity connection/modification in existing connection;
- (iv) Any registered consumer association having 'Single Point Connection';
- (v) Any unregistered association or group of consumers, where the consumers have common or similar interests; and
- (vi) In the case of the death of a consumer, his legal heir(s) or representative(s).
- (j) "Electricity Ombudsman" means an authority appointed or designated by the Commission, under subsection (6) of Section 42 of the Act.
- (k) "Electricity Service" means the electricity supply, metering, billing, maintenance of distribution system and all other attendant sub services etc;
- (l) "Grievance" or complaint means any fault, imperfection, shortcoming or inadequacy in the quality, nature and manner of performance which has been undertaken to be performed by a distribution licensee in pursuance of a license, contract, agreement or under the Electricity Supply Code or in relation to standards of performance of distribution licensees as specified by the Commission and includes billing disputes of any nature and matters related to safety of the distribution system having potential of endangering of life or property by which the complainant is aggrieved.
- (m) **"Forum"** means the Forum for redressal of grievances of the consumers required to be established by distribution licensees, pursuant to sub-section (5) of Section 42 of the Act and these Regulations.
- (n) **"Form**" means form appended to these regulations;
- (o) "Licensee" means a Distribution & Retail Supply licensee and shall include (1) Dakshin Haryana Bijli Vitran Nigam Ltd and (2) Uttar Haryana Bijli Vitran Nigam Ltd.
- (p) "Representation or complaint" shall mean the representation/ complaint made to the Ombudsman by the complainant or on behalf of such a complainant who is aggrieved by the outcome of the Forum's proceedings in respect of his/her grievance (including not issuing the order within the specified time-limit, dissatisfaction with the order issued, partial or full dismissal of the grievance).

Note: - Any reference to Regulations without any qualification shall be construed as reference to these Regulations.

Interpretations

- 1.7 In interpretation of these Regulations, unless the context otherwise requires:
 - (1) Words in the singular or plural term, as the case may be, shall also be deemed to include the plural or the singular term, respectively;
 - (2) References to any statutes, regulations or guidelines shall be construed as including all their amendments as affected from time to time and statutory re-enactments thereof;
 - (3) Terms "include" or "including" shall be deemed to be followed by "without limitation" or "but not limited to" regardless of whether such terms are followed by such phrases or words of like import.
 - (4) Words and expressions used and not defined in these Regulations but defined in the Act shall have the meanings respectively assigned to them in the Act.

CHAPTER 2

CONSUMER GRIEVANCES REDRESSAL FORUM (CGRF)

Number, Locations and Sittings

- 2.1 In terms of subsection (5) of Section 42 of the Act, every distribution licensee shall, within six months from the appointed date or date of grant of license, whichever is earlier, establish one or more forum(s) for redressal of grievances of Consumers in accordance with these regulations. Provided that the Consumer Grievances Redressal Forums established and functioning as such immediately before this regulation coming into force shall be deemed to have been established under these regulations.
- 2.2 The number of forums, their locations and areas of jurisdiction may be decided by the licensee.
- 2.3 While deciding the number of Forums, the licensee shall ensure that adequate 'number of Forums' are established such that Members of a Forum are able to conduct at least one sitting each week and all grievances are redressed within the time-limit specified under these Regulations. The Forum shall ensure that it considers all matters especially with respect to grievances related to non-supply, connection and disconnection even if it receives them through letters. The Forum shall also decide the location for the hearings when there is a single Forum for two or more revenue Districts. This shall ensure the timely settlement of the grievances related to non-supply, connection and disconnection.
- 2.4 In order to ensure that all grievances are disposed of within the specified time limit, the Commission may, from time to time, require the licensee to increase the number of Forums.

Appointment and Removal of Members

- 2.5 The Consumer Grievances Redressal Forum shall consist of officers of the licensee. The Commission shall nominate one member who is familiar with the consumer affairs. Each forum shall consist of one Chairperson and two Members. The Chairperson would be a technical person, one Member would be a person from finance/accounts, and another would be a legal/ consumers advocacy Member. The Chairperson and Members shall be appointed by the licensee after being selected by the selection committee constituted as per regulation 2.11.
- 2.6 The Licensee shall provide details regarding appointment of the Chairperson and Members to the Commission within one week of appointing them.
- 2.7 The Chairperson/ Members shall be a person of ability, integrity and standing and has to be appointed meeting the following criteria:
 - (a) Chairperson: The person shall be an officer of the licensee possessing a degree in Electrical/Mechanical Engineering with 1st Division and having at least 15 years experience in distribution of electricity and is of the rank of not less than Superintending Engineer.
 - (b) Member: The person shall be either an officer of the licensee possessing post Graduate degree with Ist Division in Commerce/Chartered Accountant/ ICWA/MBA (Finance) with at least 15 years of experience in licensee's Accounts or Finance or Audit Wing and holding a post equivalent to Superintending Engineer or a person possessing the qualifications of Chartered Accountant/ ICWA with at least 25 years of experience in dealing with matters of Finance/ accounts/ audit.
 - (c) Consumer Advocacy Member: a person holding a degree in Law with first Division or LLB (Hons) with 2nd Division, Income Tax payer for last five years and having 15 years Advocate experience and with adequate number of cases that prove his knowledge of "Advocacy of Electricity matters/Consumer Affairs". The condition of 'First Division' can be relaxed for candidates having 25 years' or more experience. In addition, he should have studied upto 10+2 level any of the subjects out of Commerce/Economics/Science.

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A representative of a registered society/NGO/consumer organization having one of its objectives as consumer protection with atleast 10 years of standing or alternatively the representing member should have 25 years experience in consumer related matters. In addition, he should have graduated with 1st Division and should have studied upto 10+2 level any of the subjects out of Commerce/ Economics/Science.

Provided that, a person applying for the post of Member of the Forum and not being in service of the licensee, shall not have been in the employment in any capacity under, or agency of, the Distribution Licensee for a minimum period of three years prior to being appointed Consumer Advocacy Member / finance Member of the Forum.

2.8 The CGRF Chairperson and Members shall be selected/ appointed through proper advertisement in the press and website by the Licensee and also through circulation among the officers of the Licensee. The age of the persons, not being in service of the licensee, to be considered for appointment shall be minimum 45 but not more than 62 years and shall not hold office after attaining the age of sixty five years. The Chairperson and members shall have tenure of three years, and shall be eligible for extension for another term.

Provided that the Chairperson shall not be eligible for appointment as Member of the Forum.

- **2.9** Undertaking: The person applying for the post of Member, not being an employee of the licensee, shall furnish an undertaking along with his application to the effect that:
 - (i) No criminal case is pending against him;
 - (ii) No charge sheet has been filed against him in any competent court relating to any crime.
 - (iii) He has not been convicted for any such offence by any competent court.

Medical Examination: The selected person shall have to get his Medical Examination conducted from Civil Surgeon concerned before joining the duties.

- 2.10 The Chairperson/Member of the forum, who are in service of the Licensee, shall not hold office after he has attained the age of superannuation.
- 2.11 Selection committee for persons to be appointed as Chairperson and Members of the Forum.
 - (a) A selection committee comprising of the Commission, Managing Director of the licensee and the Electricity Ombudsman shall select the employees of licensee to be appointed as Chairperson and/or Members of the Forum. The Committee shall be headed by Chairperson of the Commission.
 - (b) Member of CGRF, not in employment of the licensee, shall be selected by a committee comprising of the Commission and the Electricity Ombudsman. The Committee shall be headed by Chairperson of the Commission
- 2.12 All three members of CGRF shall work full-time.
- 2.13 No person shall be appointed and/or be entitled to continue as a Chairperson/ Member if he/ she stand disqualified on account of his/ her:
 - (a) Having been adjudged an insolvent;
 - (b) Having been convicted of an offence which, in the opinion of the selection committee, involves moral turpitude;
 - (c) Having become physically or mentally incapable of acting as such a member;
 - (d) Having acquired such financial or other interest as is likely to affect prejudicially his/ her functions as a member;
 - (e) Having so abused his/ her position as to render his/ her continuance in office prejudicial to public interest; or
 - (f) Having been guilty of proven misbehavior.
 - (g) Having joined or accepted or continued any other gainful post/position.
- 2.14 An existing Chairperson/ Member shall be liable to be removed from his office forthwith on account of any of the aforesaid disqualifications arising or being discovered.

Provided that no Chairperson/ Member shall be removed from his/ her office on any ground specified in the aforesaid sub-clauses unless the **appointing authority** has held an independent inquiry **in accordance with such procedure as directed by the Commission.**

- 2.15 The licensee/ Commission on their respective part shall ensure that no post of a Chairperson/ Member in the Forum remains vacant for a period exceeding thirty days.
- 2.16 The appropriate authority shall, within one month from the date of occurrence of any vacancy by reason of death, resignation or removal of the Chairperson or a Member and six months before the superannuation or end of the tenure of the Chairperson or Member, initiate the action for filling up of the vacancy.

Remuneration and other expenses

- 2.17 The terms and conditions of service of a Chairperson/ Member of the forum, who is in the employment of the licensee, shall be governed by the terms and conditions of his/her employment with such a licensee. Thus, the Chairperson/ Member shall continue to draw the same salary as he/ she is entitled to as a regular employee of the licensee.
- 2.18 The Members who are not in service of the licensee shall be paid remuneration, allowances and other benefits equivalent to those paid to a Superintending Engineer of the Licensee in accordance with the provisions contained in civil services rules as applicable to the employees of the State of Haryana. He shall, however, not be entitled to any pension or any other retiral benefits for his service as member of CGRF.
- 2.19 The office space, secretarial support, and other facilities required for smooth functioning of the Forum shall be provided by the licensee.
- 2.20 The licensee shall meet all the costs and expenses of the forum including the cost of establishment and staff required to assist the Forum in the discharge of its functions under these Regulations. The expenditure on the Forum(s) will be considered in the revenue requirement of the licensee and will be allowed as a pass-through expense.

Procedural matters

- 2.21 The quorum for any proceedings of the forum shall be two and each member shall have one vote. In case of equality of votes on any issue, the Chairperson, or in his absence the seniormost member shall preside over the proceeding and shall have second or casting vote.
- 2.22 The Chairperson shall have the general powers of superintendence and control over the Forum.
- 2.23 All decisions of the Forum shall, as far as possible, be unanimous or on the basis of decision taken by the majority of Members present.
- 2.24 No act or proceeding of the Forum shall be deemed to be invalid by reason only of some defect in the constitution of the Forum or by reason of the existence of a vacancy among its members.
- 2.25 The Forum shall comply with such general directions as the Commission may issue from time to time in the interest of efficient and effective redressal of grievances in a timely and expeditious manner.
- 2.26 The licensee shall, from time to time, give due publicity about the Forum and its charter through advertisement in widely circulated local newspapers and in such other manner as it considers appropriate and as the Commission may direct, from time to time. The names of the Chairperson/ Members of the Forum, their addresses and phone numbers shall be displayed prominently at all the offices of the licensee which has interface with consumers and shall also be duly published on the electricity bills of the consumers.

Reporting Requirements

2.27 Forum shall submit a quarterly report on disposal of grievances to the licensee, the Commission, and Ombudsman. The report shall be submitted within 7 days of the close of the quarter to which it relates.

The report shall be followed with a meeting between the Ombudsman and the Forum, if required, within ten days of the submission of the report, on a date to be decided by the Ombudsman. The quarterly report shall be submitted in accordance with the format as specified in Annexure-6.

- 2.28 The Forum shall also furnish a yearly report containing a general review of the activities of the Forum during the financial year to the licensee, Commission and Ombudsman. The report should be submitted within 45 days of the close of the financial year to which it relates.
- 2.29 The Commission, if required, may have a meeting with the Forum and Ombudsman for discussing the issues relating to the quarterly reports, on a date to be decided by the Commission.

Provided further that the Forum shall put the grievance related information in the public domain from time to time if so desired by the Commission to monitor the functioning of CGRF.

Presence of grievance handling mechanisms preceding the Forum

2.30 For expeditious resolution of the complaints of a Complainant, any mechanism existing within the licensee, other than the Forum established under these Regulations, may be retained. The creation of the Forum shall not debar a Complainant from settling his/her complaints through such internal mechanisms.

Provided that the Complainant shall have the right to approach the Forum directly in respect of matters falling under the jurisdiction of the Forum.

Classification of grievances

- 2.31 As far as is possible and practical, the grievance shall be prioritized for redressal based on the following priority order:-
 - (a) Disconnection of supply/ Re-connection of supply after Disconnection
 - (b) Connection Release of new Connection or modification in existing connection
 - (c) Non-Supply
 - (d) Meter related issues
 - (e) Billing and related issues
 - (f) Other issues

Provided that it should be ensured that all grievances are disposed of within the time limit specified under these Regulations.

Process for submission of grievance

- 2.32 The Complainant can submit his/ her grievance to the appropriate Forum under whose jurisdiction his/ her connection exists or a connection has been applied for. The Complainant can also submit his/ her grievance at the nearest complaint-receiving centre, already established by the licensee. The grievance may be submitted either in person or through post, or email or fax.
- 2.33 All complaint-receiving centers shall accept the grievances from Complainants falling within the jurisdiction of the Forum and forward the same, along with other supporting documents to the appropriate Forum within the next two working days.
- 2.34 The grievance shall be submitted as per the format specified in Annexure-1 and Annexure-2 respectively for Dakshin Haryana Bijli Vitran Nigam Ltd and Uttar Haryana Bijli Vitran Nigam Ltd. The Complainant can nominate any person (not necessarily to be an Advocate) to present his case on the prescribed format which is at Annexure-3. Nomination can be filed at any time before or on the date of hearing.

Provided that the Forum shall take cognizance of any grievance submitted based on the merit of the case and will not reject any grievance for the sole reason of it not having been submitted in the format specified.

2.35 The Complainant shall be issued acknowledgement of the receipt of grievance by the complaint-receiving centre. In case of submission of the grievance in person, the acknowledgment shall be issued immediately. In case of receipt of grievance by post, email or fax, the acknowledgement shall be dispatched latest by the next working day. In case of issuance of acknowledgment by a complaint-receiving centre, the contact details of the relevant Forum shall also be issued along with the acknowledgement.

Limitations/ pre-conditions for submission of grievance

2.36 On receipt of a complaint, the Forum may by order allow the complaint to be proceeded with or rejected:

Provided that the complainant shall be informed in writing giving reasons if the complaint is rejected.

Provided further that a complaint shall not be rejected unless an opportunity of being heard has been given to the complainant.

Provided further that the admissibility of the complaint shall ordinarily be decided within fifteen days from the date on which the complaint was received.

- 2.37 The Forum may reject the grievance at any stage under the following circumstances:
 - (a) In cases where proceedings in respect of the same matter and between the same Complainant and the Licensee are pending before any court, tribunal, arbitrator or any other authority, or a decree or award or a final order has already been passed by any such court, tribunal, arbitrator or authority;
 - (b) In cases which fall under Sections 126, 127, 135 to 139, 152, and 161 of the Act;
 - (c) In cases where the grievance has been submitted one year after the date on which the cause of action has arisen; and

- (d) In the case of grievances which are:
 - (i) frivolous, vexatious, malafide;
 - (ii) without any sufficient cause; or
 - (iii) where there is no prima facie loss or damage or inconvenience caused to the Complainant or the consumers who are represented by an association or group of consumers.

Provided that no grievance shall be rejected unless the Complainant has been given an opportunity of being heard.

- 2.38 The grievance pertaining to other Forum of Haryana shall be sent to the Appropriate Forum under intimation to the complainant.
- 2.39 Where a complaint is allowed to be proceeded with, under Regulation 2.36, the Forum may proceed with the complaint in the manner provided under these regulations.

Process

- 2.40 The Forum shall forward a copy of the grievance to the concerned officer of the licensee or the employee/employees/department named in the grievance ("respondent party").
- 2.41 The respondent party shall, if possible, resolve the grievance to the extent it can and then furnish 'Action Taken Report' and/or paragraph-wise comments to the Forum on the grievance within five days (grievance related to non-supply, connection or disconnection of supply) or 15 days (all other grievances) of the receipt of the grievance copy, failing which the Forum shall proceed on the basis of the material available on record.
- 2.42 The Forum may call for any record from the respondent party or from the Complainant as is relevant for examination and disposal of the grievance, and both the parties shall be under obligation to provide such information, document or record as the Forum may call for. Where a party fails to furnish such information, document or record and the Forum is satisfied that the party in possession of the record is withholding it deliberately, it may draw an inference adverse to that party.
- 2.43 The Forum may also direct the Licensee to undertake an inspection or engage a third party to undertake such inspection with regard to the grievance, as may be required for expeditious redressal of the grievance. The Forum can also engage a third party (other than the licensee) at the instance and request of the Complainant, to undertake inspection and obtain an independent report. The Forum shall record the reasons for the need for such third-party inspection, which should generally be resorted to rarely and keeping in view the special circumstances of a case. The expenses of such third-party inspection, except expenses of inspection at the request of the Complainant, shall be borne by the licensee, and to the extent reasonable and justifiable. Such expenses shall be allowed as pass through expense in the determination of tariff in accordance with the relevant Regulations of the Commission. In case inspection is taken up at the request of the Complainant, the expenses shall be deposited in advance by him, which may or may not be refunded by the Forum depending on whether the grievance is found to be of substance or not.
- 2.44 The Forum may call the concerned officer of the Licensee for discussion in suitable cases, in order to seek redressal of the grievance filed before it. In case the matter is settled in discussion, it may be recorded as a decision and conveyed to the Complainant and the Licensee by order of the Forum.
- 2.45 In case the Forum comes to the conclusion that the Complainant and the concerned officer of the Licensee are required to be heard for redressal of the grievance, the Forum shall call the Complainant and the concerned officer with the details of the case and documents, if any, as may be necessary.
- 2.46 A Complainant, distribution licensee or any other person who is a party to any proceedings before the Forum may either appear in person or authorise any person not necessarily an Advocate (within the meaning of the Advocates Act, 1961) to present his/ her case before the Forum and to do all or any of the acts for the purpose.
- 2.47 Where the Complainant or the Licensee or their representative fails to appear before the Forum on the date fixed for hearing on more than two occasions, the Forum may decide the grievance ex-parte.
- 2.48 No adjournment shall ordinarily be granted by the Forum unless sufficient cause is shown and the reasons for grant of adjournment have been recorded in writing by the Forum.
- 2.49 The Forum shall be guided by the principles of natural justice, and subject to the other provisions of these Regulations, the Forum shall have powers to regulate its own procedure.

Issue of Order

- 2.50 On receipt of the comments from the Licensee or otherwise and after conducting or having such inquiry or local inspection conducted as the Forum may consider necessary, and after affording reasonable opportunity of being heard to the parties, the Forum shall take a decision by a majority of votes of the members of the Forum present and in the event of equality of votes, the chairperson, or in his absence the person presiding, shall have a second or casting vote.
- 2.51 If, after the completion of the proceedings, the Forum is satisfied after voting that any of the allegations contained in the grievance are correct, it shall issue an order to the Distribution Licensee directing it to do one or more of the following things in a time-bound manner, namely:
 - (a) Remove the cause of grievance in question;
 - (b) Return to the Complainant the undue charges paid by the Complainant along with the interest. The interest rate may be fixed as the rate paid by the State Bank of India for a fixed deposit of duration nearest to the period for which the undue charges were withheld by the licensee; and
 - (c) Any other order deemed appropriate in the facts and circumstances of the case.
- 2.52 The proceedings and decisions of the Forum shall be recorded and shall be supported by reasons. Every order passed by the Forum shall be a speaking order signed by its Chairperson and the Members conducting the proceeding. Where the members differ on any point or points, the opinion of the majority shall be the Order of the Forum. The opinion of the minority shall however, be recorded and form part of the Order. Even the rejection of the complaint should be through order of the Forum.
- 2.53 In case of grievances related to non-supply, connection or disconnection of supply, the Forum shall pass the order within 30 days of filing of the grievance and in case of other grievances, the order shall be passed within 90 days of filing of the grievance:

Provided that each order shall specify the period in which the grievance has to be addressed by the Respondent.

Provided also that in the event of grievance being disposed of after the maximum period specified above, the Forum shall record in writing, the reasons for the same at the time of disposing the said grievance and inform the Ombudsman.

- 2.54 A certified copy of every order passed by the forum shall be delivered to the parties within five days of the final hearing through registered post.
- 2.55 The Licensee shall comply with the order of the Forum within 21 days from the date of receipt of the order. In appropriate cases, considering the nature of the case, the Forum, upon the request of the Licensee, may extend the period for compliance of its order up to a maximum of three months.
- 2.56 The concerned officer of the Licensee shall furnish a compliance report of the order of the Forum within seven days from the date of compliance, to the Forum and to the Complainant. The Forum shall keep a record of the compliance of its orders and review the same every month. In case of non-compliance of its orders, the Forum shall inform the Commission regarding such non-compliance.

Special provisions: Interim Order and Escalation mechanism

2.57 Upon request of the Complainant, the Forum may issue such interim orders pending final disposal of the grievance as it may consider necessary.

Provided that the Forum shall have the powers to pass such an interim order in any proceeding, hearing or matter before it, as it may consider appropriate if the Complainant satisfies the Forum that prima facie, the Distribution Licensee has threatened or is likely to remove or disconnect the electricity connection, and has or is likely to contravene any of the provisions of the Act or any rules and regulations made thereunder or any order of the Commission, provided that the Forum has jurisdiction on such matters.

Provided further that, except where it appears that the object of passing the interim order would be defeated by delay, no such interim order shall be passed unless the opposite party has been given an opportunity of being heard.

- 2.58 A Complainant may prefer a representation before the Ombudsman appointed/ designated by the Commission under the following circumstances:
 - (a) If the Complainant is aggrieved by the non-redressal of the grievance by the Forum within the period specified, and

- (b) If the Complainant is aggrieved with the order passed by the Forum.
- (c) If any complainant is aggrieved with the non implementation of the order of the forum by distribution licensee
- 2.59 Such a representation may be made within a period of 30 days after grant of order by the Forum or expiration of 30 days after the time limit specified for issuance of the order, whichever is applicable.
- 2.60 The Forum may settle any grievance in terms of an agreement reached between the parties at any stage of the proceedings before it and there shall be no right of representation before the Ombudsman against such an order.

CHAPTER 3

ELECTRICITY OMBUDSMAN

Qualifications, terms of appointment and removal of Ombudsman

- 3.1. In accordance with subsection (6) of Section 42 of the Act, the Commission may, from time to time, appoint or designate a person as the Ombudsman to discharge the functions in accordance with subsection (7) of Section 42 of the Act.
- 3.2. The Commission may appoint or designate more than one Ombudsman for a licensee or a common Ombudsman or Ombudsmen for two or more licensees considering factors such as the number of representations received, disposal of representations within the specified time limit, ease of access for the consumer and the geographical area.
- 3.3. The Commission shall invite applications through public advertisement for the appointment of the Ombudsman.

3.4. Qualifications for the Electricity Ombudsman.

- 3.4.1 The Electricity Ombudsman appointed/designated should be a person with ability, integrity and standing, conversant with the working of the Power Utility/State Electricity Regulatory Commission and enjoying a high reputation and is;
 - (a) A Retired District Judge having a graduate degree in engineering or science; or
 - (b) A Retired Secretary to the State Government with minimum 3 years experience in power sector; or
 - (c) A person who has held the position of a chairperson or member of any statutory quasi-judicial body in the Electricity Sector including CGRF at the State level for at least two terms; or
 - (d) A person who has held the position of a Chief Engineer and above in the Power Utility of the State in the distribution business having 15 years experience in the Power Sector and possessing the qualifications prescribed for the Director Technical of the State Commission; or \
 - (e) A person who is having atleast 15 years of experience in the Centre/State Electricity Regulatory Commissions in a category "A" post;
- 3.4.2 The maximum age of the person to be considered for appointment as Electricity Ombudsman shall be not more than 62 years at the time of appointment. Further, a person to be appointed as Electricity Ombudsman, if in employment, shall resign before taking office as Electricity Ombudsman.
- 3.4.3 The appointment of Electricity Ombudsman under this clause may be made for a period not exceeding three years and shall be eligible to be considered for reappointment for another term subject to an upper age limit of 65 years.
- 3.4.4 Pay, allowances and other benefits of the Electricity Ombudsman and his conditions of service shall be as specified under the Haryana Electricity Regulatory Commission (Terms and Conditions of Service of the Electricity Ombudsman and the officers and the staff of the office of the Electricity Ombudsman) Regulations, 2004 including its amendments or its re-enactment.
- 3.5 The number of post of officers and staff of the office of Electricity Ombudsman, their qualifying requirements, pay scales and terms and conditions of service shall be as specified under the Haryana Electricity Regulatory Commission (Terms and Conditions of Service of the Electricity Ombudsman and the officers and the staff of the office of the Electricity Ombudsman) Regulations, 2004 including its amendments or its re-enactment.
- 3.6. The Commission shall have the powers to remove the Ombudsman from office if he /she stands disqualified on account of:
 - (a) Having been adjudged an insolvent;
 - (b) Having been convicted of an offence which, in the opinion of the selection committee, involves moral turpitude;
 - (c) Having become physically or mentally incapable of acting as such a member;
 - (d) Having acquired such financial or other interest as is likely to affect prejudicially his/ her functions as a member;

- (e) Having so abused his/ her position as to render his/ her continuance in office prejudicial to public interest; or
- (f) Having been guilty of proven misbehavior.

Provided that the Ombudsman shall not be removed from his/ her office on any ground specified in the aforesaid sub-clauses unless the Commission has, on an inquiry, concluded that the person ought, on such ground or grounds, be removed.

Undertaking: The person appointed as Ombudsman shall furnish an undertaking before joining to the effect that:-

- (i) No criminal case is pending against him;
- (ii) No charge-sheet has been filed against him in any competent court relating to any crime.
- (iii) He has not been convicted for any such offence by any competent court.

Medical Examination: The selected person shall have to get his Medical Examination conducted from Civil Surgeon, concerned before joining the duties.

Office of the Ombudsman

- 3.7 The Ombudsman's office/ offices shall be preferably located in the capital city of the state or any district headquarters as the case may be. However, the Ombudsman may hold hearings or proceedings at various places within the state in order to expedite the disposal of representations received before him/her.
- 3.8 The post of Ombudsman shall be a full-time post.
- 3.9 The Commission shall provide the Ombudsman with a Secretariat. The staff strength of the said Secretariat and terms and conditions of appointment of the staff shall be determined by the Commission from time to time.
- 3.10. The Electricity Ombudsman shall exercise general power of superintendence and control over his/her office and shall be responsible for the conduct of business of his/her office. All expenses of the Ombudsman's office including that of the Secretariat shall be borne by the Commission.
- 3.11. The name, location, email address and telephone numbers of the Ombudsmen shall be widely publicized through newspapers, and displayed on the websites and the offices of the licensees and the Commission and intimated to consumers through electricity bills by the licensee. They may also be publicized through radio and television.

Reporting Requirements

3.12 The Ombudsman shall submit to the **State Commission and the State Government a quarterly report on all the representations/appeals decided by it** during the period. The report should be submitted within **15** days of the close of the period to which it relates. The report shall be submitted in accordance with the format as specified in Annexure-7.

The report shall be followed with a meeting between the Ombudsman and the Commission, within thirty days of the submission of the report, on a date to be decided by the Commission. The meeting shall also be attended by the Forum.

- 3.13 The report shall cover the compliance of the standards of performance by the licensee and Key directions issued to licensee and/or consumer in the order.
- 3.14 The Ombudsman shall also furnish an annual report containing a general review of the activities of the Ombudsman's office during the financial year to the State Commission and the State Government. The report should be submitted within 45 days of the close of the financial year to which it relates.
- 3.15 The Ombudsman, as a special invitee, shall also attend each meeting of the State Advisory Committee constituted by the Commission.
- 3.16 Pre-conditions/Limitations for entertaining Complainant's representation.

The representation may be entertained by the Ombudsman only if all of the following conditions are satisfied:

- (a) It has been filed by the Complainant being the aggrieved consumer or the association representing the consumers. For avoidance of doubt, a licensee is not allowed to file a representation before the Ombudsman against the order of the Forum.
- (b) The Complainant had, before making a representation to the Ombudsman, approached the Forum constituted under Section 42(5) of the Electricity Act, 2003 for redressal of his/her grievance.

- (c) The representation by the Complainant, in respect of the same grievance, is not pending in any proceedings before any court, tribunal or arbitrator or any other authority; a decree or award or a final order has not been passed by any such court, tribunal, arbitrator or authority.
- (d) The representation is not in respect of the same cause of action which was settled or dealt with on merits by the Ombudsman in any previous proceedings whether or not received from the same complainant or along with one or more complainants or one or more of the parties concerned with the cause of action.
- (e) The Complainant is not satisfied with the redressal of his/ her grievance by the Forum or the Forum has rejected the grievance or has not passed the order within the time-limit specified.
- (f) The Complainant has filed the representation before the Ombudsman within 30 days from the date of receipt of the decision of the Forum or date of expiry of the period within which the Forum was required to take the decision, whichever is earlier.

Provided that the Ombudsman may entertain a representation after the expiry of the said period of thirty days if the Ombudsman is satisfied that there is sufficient cause for not filing it within that period.

- (g) The complainant has deposited with the licensee, an amount equal to one third of the amount assessed by the Forum, if any.
- 3.17 Subject to the provisions of the Act and this Regulation, the Ombudsman's decision on whether the representation is fit and proper for being considered by it or not, shall be final.

Provided that if deemed appropriate, the Electricity Ombudsman may remand back the matter to the forum for reconsideration and decision.

- 3.18 The Ombudsman may reject the representation at any stage if it appears to him that the representation is:
 - (a) Frivolous, vexatious, malafide;
 - (b) Without any sufficient cause;
 - (c) There is no prima facie loss or damage or inconvenience caused to the Complainant

Provided that the decision of the Ombudsman in this regard shall be final and binding on the Complainant.

Provided further that no representation shall be rejected in respect of sub-clauses (a), (b) and (c) unless the Complainant has been given an opportunity of being heard.

Format for submission of representation

3.19 The Representation before the Ombudsman shall be submitted as per the format specified in Annexure-4 and the Complainant can nominate any person (not necessarily to be an Advocate) to present his case on the prescribed format in Annexure 5. Nomination can be filed at any time before or on the date of hearing:

Provided that the Ombudsman shall take cognizance of any grievance submitted based on the merit of the case and will not reject any grievance for the sole reason of it not having been submitted in the format specified.

The contents of the declaration mentioned at footnote of annexure-4 shall be supported by an affidavit.

Promotion of settlement by conciliation

3.20 As soon as it may be practicable to do but not later than one week from the date of receipt of the representation, the Ombudsman shall serve a notice to the concerned officer of the Licensee named in the representation along with a copy of the representation.

Provided that the Ombudsman shall endeavour to promote a settlement of the representation by mutual agreement in writing between the Complainant and the Licensee through conciliation or mediation before passing the award on merits.

- 3.21 The Ombudsman shall make a record of such an agreement as his/ her orders and thereafter close the case.
- 3.22. For the purpose of facilitating settlement of the representation, the Ombudsman may follow such procedures, as he may consider appropriate.

Hearing of representations

3.23. After registering the representation, the Ombudsman, within seven days of registration, shall call for records relating to the representation from the concerned Forum. The concerned Forum shall send the entire records within seven days from the date of receipt of such notice, to the office of the Ombudsman.

Provided that the Electricity Ombudsman may, after giving fair opportunity to the parties, remand back the matter to the Forum if the issues raised by the complainant have not been properly redressed /considered by the Forum at any stage.

- 3.24. The Ombudsman may require the Licensee or any of the officials, representatives or agents of the Licensee to furnish documents, books, information, data and **details through written submissions duly supported by an affidavit** as may be required to decide the representation and the Licensee shall duly comply with such requirements of the Ombudsman.
- 3.25. Considering the overall time limit specified, the Ombudsman may determine the manner, the place, the date and the time of the hearing of the matter as he considers appropriate.
- 3.26. The Ombudsman may hear the parties and may direct the parties to submit written statements of submissions in the matter.
- 3.27. A Complainant, Distribution Licensee or any other person who is a party to any proceedings before the Ombudsman may either appear in person or authorise any person to present his/ her case before the Ombudsman and to do all or any of the acts for the purpose.
- 3.28. Where the Complainant or the Licensee or their representative fails to appear before the Ombudsman on the date fixed for hearing on more than two occasions, the Ombudsman may decide the representation ex-parte.
- 3.29. No adjournment shall ordinarily be granted by the Ombudsman unless sufficient cause is shown and the reasons for grant of adjournment have been recorded in writing by the Ombudsman.

Issue of Order

- 3.30. The Ombudsman shall pass a written order giving reasons for all his/her findings. The order shall state the nature of the reliefs to which the Complainant is entitled as per the order. A copy of the order shall be sent to the parties and also to the concerned Forum for information.
- 3.31. The Ombudsman shall pass an order as early as possible, but in any case, within 90 days from the date of receipt of the representation. Where there is delay in the disposal of a representation within the said period, the Ombudsman shall record the reasons for such delay.
- 3.32. The order passed by the Ombudsman shall set out:
 - (a) Issue-wise decisions;
 - (b) Reasons for passing the order; and
 - (c) Directions, if any, to the Distribution Licensee or Complainant, or any other order, deemed appropriate in the facts and circumstances of the case.
- 3.33 The Licensee shall duly comply with and implement the decision of the Ombudsman on the representation filed by the Complainant within 15 days of the issue of the Order.
- 3.34 Non-compliance of the Ombudsman's orders shall be deemed to be a violation of these Regulations and liable for appropriate action by the Commission under the provisions of the Electricity Act, 2003.
- 3.35 No party can file an appeal before the Commission against the order passed by the Ombudsman.
- 3.36 Upon request of the Complainant, the Ombudsman may issue such interim orders at any stage during the disposal of the representation as it may consider necessary.

Provided that the Ombudsman shall have the powers to pass such an interim order in any proceeding, hearing or matter before it, as it may consider appropriate if the Complainant satisfies the Ombudsman that prima facie the Distribution Licensee has threatened or is likely to remove or disconnect the electricity connection, and has or is likely to contravene any of the provisions of the Act or any rules and regulations made thereunder or any order of the Commission, provided that, the Ombudsman has jurisdiction on such matters.

Provided further that, except where it appears that the object of passing the interim order would be defeated by delay, no such interim order shall be passed unless the opposite party has been given an opportunity of being heard.

3.37 The Ombudsman shall be guided by the principles of natural justice, and subject to the other provisions of these regulations, the Ombudsman shall have powers to regulate its own procedure.

CHAPTER 4

CONSUMER ADVOCACY

- 4.1 A Consumer Advocacy Cell may be instituted by the Commission to provide the required legal advice, support, and assistance to Complainants for representing their case before the Ombudsman.
- 4.2 Such a Cell shall be funded by the Commission.
- 4.3 The Cell may also perform additional functions as specified below:
 - (a) Half-yearly review of grievances, representations and reports submitted by the Forum and the Ombudsman in order to advise the Commission on improvements to be made in the Regulations.
 - (b) Analysis of reports submitted by the licensee with regards to levels of performance achieved on performance standards specified under Section 57 of the Act.
 - (c) Facilitate capacity building of consumer groups and ensure their effective representation for enhancing the efficacy of regulatory processes.

CHAPTER 5

MISCELLANEOUS

5.1 **POWER TO GIVE DIRECTIONS**

The Commission may from time to time issue such directions and orders as considered appropriate for implementation of these Regulations.

5.2 REMOVAL OF DIFFICULTIES AND INTERPRETATION

- (a) If any difficulty arises in giving effect to any of the provisions of these Regulations, the Commission may, by general or special order, do anything not being inconsistent with the provisions of the Act, which appears to it to be necessary or expedient for the purpose of removing the difficulty.
- (b) In case of any difficulty in interpretation of these Regulations the same shall be done by the Commission in accordance with the provisions of the Electricity Act, 2003. In case of any conflict between the provisions of these regulations and the provisions of the Electricity Act, 2003, the provisions of the Act shall prevail in all case.

5.3 **POWER TO RELAX**

The Commission may, by general or special order and only in exceptional circumstances, for reasons to be recorded in writing and after giving an opportunity of hearing to the parties likely to be affected, may relax any of the provisions of these Regulations.

5.4 **POWER TO AMEND**

The Commission may from time to time add, vary, alter, suspend, modify, amend or repeal any provisions of these Regulations after following the due process.

5.5 REPEAL

Haryana Electricity Regulatory Commission (Guidelines for establishment of Forum for Redressal of Grievances of the Consumers, Electricity Ombudsman and Consumer Advocacy) Regulations, 2016 issued vide Regulation No. HERC/37/2016 and notified on 29th July, 2016 are hereby repealed.

By Order of the Commission.

(Sd.)..., Secretary HERC, Panchkula.

GRIEVANCE SUBMISSION BEFORE FORUM

		ices					
S		dan, Vidvu	ıt Nagar, HIS	SSAF	R-1250	05	
			g ,				h/Year: / /
						Co	opy Attached: Yes/ No
nmunication					PIN	N CODE	:
	F	ax no.:			Email	l id:	
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b. Recovery o arrears	f	c. Faulty	Meter	d. Burnt r		meter	Reconnection
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nce Name	e of the	employee/o	office	Nar	ne of E)epartme	nt
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atter of the pres	ent Grie	evance has	never been su	bmit			
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GRIEVANCE SUBMISSION BEFORE FORUM

Forum For Redressal Uttar Haryana Bijli V Address: Shakti Bhava	itran Ni	gam Ltd		ector-6 PANC	'HKIII.A		
Address. Shakti Bhava	in, 2nu	rioor, Room r	10. 317, 5	.c.to1-0, 1 A.v.c		te/Month	/Year: / /
1. Name of the Complain		Copy Attach	ed: Yes/ N	No			
Attach Copy of the lates				DIX	LCODE		
2. Address for Commun	ication			PIN	I CODE :		
Phone no		Fax no.:		_	Email i	d:	
3. Consumer no.							
5. Grievance and its C	ategory	(please tick th	ie relevan	t box/boxes):			
a. Wrong billing	b. Reco	overy of	c. Faulty	Meter	d. Burnt	meter	Reconnection
d. Supply interruption	e. I	Harmonics in su	apply	f. Deficient s	service	g. Trans	fer of connection
h. Delay in providing ne				e in connected	load	j. Other	·s
Explanation of grievand relevant documents in s					ed separate	sheet, if	required) and enclose
6. Against whom grieva filed.	nce is	Name of the	employee	office	Name of I	Departmen	nt
7. Relief sought from the Forum:	ne						
8. Declaration: I /We, the	-						
		nished herein a fact stated her					
							orum by me/or by any f my/our knowledge.
(c) The subject proceeding		of my/our Grie	vance has	not been settle	d through tl	he Forum	in any previous
		tter of my/o itrator, and is n					
		Signa	ture of Co	mplainant	Name	of Compla	ainant
Fill Annexure 3: If const the Forum (for nomination			(need not l	oe an Advocate) to appear	and/or pre	esent his case before

SUBMISSION BEFORE FORUM – Form for Nomination	n of third Party by the consumer
NOMINATION OF THIRD PARTY TO FORUM FOR R	REDRESSAL OF GRIEVANCE
Date of Hearing:	Case No
DD/MM/YYYY	
1. Name of the Complainant :	
NOMINATION-	
I/We the above named consumer hereby nominate Shri/Sr address is	offirm that any statement, acceptance or rejection made by
Signature of Nominee:	 attested
Sign	nature of Applicant:
_	
	D DDAMAYYYY
ACCEPTANCE BY THE NOMINEE	Date: DD/MM/YYYY
ACCEPTANCE BY THE NOMINEE – I/We the above named nominee accept	nt the above nomination
if we are above named nonlinee accept	of the doore nomination
	Signature of Nominee:
	Date
	DD/MM/YYYY
(For Official use	•
Note: The nomination has to be submitted to the Forum of the option to change his nomination on or before the	- · · · · · · · · · · · · · · · · · · ·

REPRESENTATION BEFORE OMBUDSMAN

Date/Month/Year:	/ /								
	– 134112 ition against: Fo			tar Haryana Bijli					
The details of the grievan	ice are as under:		1. Co	nsumer no.					
2. Name of the Complain	ant								
3. Address for Communic	cation"			PIN CODE :					
Phone no.*:	Fax No.:		Email	id:					
4. Date of Submission of	the grievance by	the Complai	inant to	the Forum		DD/MM/YYYY			
5. Details of the Represen	ntation, facts give	ing rise to the	repres	entation (if needed,	attaché s	eparate sheet):			
8. Whether the Complains			ision of	the Forum ?	Yes	No			
9. What amount is assessed payable by Consumer Rs Nil Not Applicable									
(as per decision):									
9. Nature of Relief Sough		1 (0	7						
10. List of documents end (Enclose three (3) copies Document in support of the	of each	ce to Forum* f the Forum ity Bill* tion (Annex)		5 6 7 8					
11. Declaration (a) I/We, the Complainants/s herein declare that: (i) The information furnished herein above is true and correct; and (ii) I/We have not concealed or misrepresented any fact stated hereinabove and the documents submitted herewith.									
(b) The subject matter of by me/or by any one knowledge.						ffice of the Ombudsman the best of my/our			
(c) The subject matter of previous proceeding		entation has r	not beer	n settled through the	e Office o	f the Ombudsman in any			
Person making Represent		Signatu	re		Name				

	omination of third Party by the consumer NOMINATION OF M FOR REDRESSAL OF GRIEVANCE
Date of Hearing:	Case No
DD/MM/YYYY	
1. Name of the Complainant :	
NOMINATION-	L
	Shri/Smt. , whose
as my/or REPRESENTATIVE in the proceedings at him/her shall be binding on me/us. He/She has signed	nd confirm that any statement, acceptance or rejection made by ed below in my presence.
Signature of Nominee:	
	attested
	Signature of Applicant:
	Date: DD/MM/YYYY
ACCEPTANCE BY THE NOMINEE – I/We the above named nominee	e accept the above nomination
If we the doore named nonlinee	
	Signature of Nominee:
	Date
	Date: DD/MM/YYYY
(For Official	al use by the FORUM)
Note: The nomination has to be submitted to the Fo	orum on or before the date of hearing. Also, the Consumer has efore the date of hearing.

ANNEXUR	E-6

QUARTERLY REPORTING BY CGRF	Quarter:	Financial Year
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1. Status of Grievances for Redressal

Name of the licensee:

Name of the forum:

S.	Nature of				Complaint	Status					
N	Complaints	·									
		Complaints	Complaints	Total	Complaints	Balance	Complaints	Complaints			
		pending at the end of the last quarter	received during the quarter	complaints	attended during the quarter	Complaints to be attended	pending for more than 3 months but less than 6 months	pending for more than 6 months			
		(1)	(2)	(3=1+2)	(4)	(5=3-4)					
1	Quality of supply										
2	Safety										
3	Reliability										
4	Release of new connection or modification in existing connection										
5	Non compliance of HERC order										
6	Interruption/failure of power supply										
7	Voltage complaints										
8	Metering issues										
9	Billing issues										
10	Disconnection & Reconnection of power supply										
11	Others										

2.	Status of Compliance by the Licensee	
a.	Out of the number of grievances successfully redressed during the quarter, state the number of grievance	2S
in w	hich the Order specified directions to the licensee:	
b.	Describe the status of the licensee's compliance:	
	·	

The Electricity Ombudsman

Quarterly report for the	period
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1. Status of complaints redressal

Sr. No	Nature of Complaints	Complaint Status									
		Complaints pending at the end of the last quarter	Complaints received during the quarter	Total complaints		Complaints attended during the quarter				Complaints pending for more than3 months but less than 6 months	Complaints pending for more than 6 months
		(1)	(2)	(3=1+2)		(4)			(5=3-4)		
					Complaints non maintainable	Settled by agreement	Settled by Order	Total			
1	Quality of										
	supply										
2	Safety										
3	Reliability										
4	Release of new connection or modification in existing connection										
5	Non compliance of HERC Order										
6	Interruption/ failure of power supply										
7	Voltage complaints										
8	Metering issues										
9	Billing issues										
10	Disconnection & reconnection of power supply Others										

2. The report shall also cover

- (a) Key directions issued to licensee
- (b) Compliance of order by the licensee.